Bill

Received: 12	1/02/2000	Received By: cha	Received By: champra			
Wanted: Soc	on	Identical to LRB:				
For: Admin	istration-Budget	By/Representing: Maternowski				
This file ma	y be shown to any legislator: NO	Drafter: champra				
May Contac	t:	Alt. Drafters:	kahlepj			
Subject:	Employ Pub - collective bargain Insurance - health	Extra Copies:	PG, MJL			
Pre Topic:						
DOA:M	aternowski -					
Topic:						
Selection of	health insurer by school districts and subject	s of collective bargaining				

Drafting	History:	•
Draining.	mistor y.	,

Instructions:

See Attached.

Vers.	Drafted	Reviewed	Typed	Proofed	<u>Submitted</u>	<u>Jacketed</u>	Required
/1	champra 11/30/2000 kahlepj 11/30/2000	hhagen 12/01/2000	martykr 12/01/2000)	lrb_docadmin 12/01/2000		S&L
/2	champra 01/03/2001	hhagen 01/03/2001	rschluet 01/05/200	1	lrb_docadmin 01/05/2001		S&L
/3	champra 01/06/2001	wjackson 01/06/2001	martykr 01/06/200	1	lrb_docadmin 01/07/2001		S&L
/4	champra	hhagen	pgreensl		lrb_docadmin		S&L

01/08/2001 01:55:50 PM Page 2

 Vers.
 Drafted
 Reviewed
 Typed
 Proofed
 Submitted
 Jacketed
 Required

 01/08/2001
 01/08/2001
 01/08/2001
 01/08/2001
 01/08/2001
 01/08/2001

FE Sent For:

Bill

Received: 12	1/02/2000	Received By: cha	Received By: champra			
Wanted: Soo	on ·	Identical to LRB:				
For: Admin	istration-Budget	By/Representing: Maternowski				
This file ma	y be shown to any legislator: NO	Drafter: champra				
May Contac	t:	Alt. Drafters:	kahlepj			
Subject:	Employ Pub - collective bargain Insurance - health	Extra Copies:	PG, MJL			
Pre Topic:		· · · · · · · · · · · · · · · · · · ·				
DOA:M	aternowski -					
Topic:						
Selection of	health insurer by school districts and subject	s of collective bargaining				
Instruction	s:	·	· · · · · · · · · · · · · · · · · · ·			
See Attache	d.					

Vers.	Drafted	Reviewed	Typed	<u>Proofed</u>	Submitted	<u>Jacketed</u>	Required
/1	champra 11/30/2000 kahlepj 11/30/2000	hhagen 12/01/2000	martykr 12/01/2000	=== [8/2 w/	lrb_docadmin 12/01/2000		S&L
/2	champra 01/03/2001	hhagen 01/03/2001	rschluet 01/05/200	1 PK/SH	lrb_docadmin 01/05/2001		S&L
/3	champra 01/06/2001	wjackson 01/06/2001 /4 hmh 1/3/01	martykr 01/06/200 // 8/200 PG7		lrb_docadmin 01/07/2001		S&L

_	•		
	Ť	Н	В
n			п

Received: 11/02/2000					Received By: champra				
Wanted:	Wanted: Soon					Identical to LRB:			
This file may be shown to any legislator: NO					By/Representing:	Maternowsk	i		
					Drafter: champra				
					Alt. Drafters:	kahlepj			
Subject: Employ Pub - collective bargain Insurance - health				Extra Copies:	PG, MJL				
Pre Top	ic:					<u> </u>			
DOA:	Maternowski	-							
Topic:		· · · · · · · · · · · · · · · · · · ·		*****			100		
Selection	n of health insu	rer by school o	listricts and s	ubjects of co	llective bargaining				
Instruct	ions:								
See Atta	ched.								
Drafting	g History:								
Vers.	Drafted	Reviewed	<u>Typed</u>	Proofed	Submitted	Jacketed	Required		
/1	champra 11/30/2000 kahlepj 11/30/2000	hhagen 12/01/2000	martykr 12/01/200	00	lrb_docadmin 12/01/2000		S&L		
/2	champra 01/03/2001	hhagen 01/03/2001	rschluet 01/05/200	01	lrb_docadmin 01/05/2001		S&L		
EE Cont		13 116 WLj	4m/	Kny			· ·		

FE Sent For:

T	1
Kı	П
1711	u

Received: 11/02/2000					Received By: champra				
Wanted:	Wanted: Soon					Identical to LRB:			
For: Administration-Budget This file may be shown to any legislator: NO May Contact:					By/Representing: Maternowski Drafter: champra				
									Alt. Drafters:
					Subject: Employ Pub - collective bargain Insurance - health			Extra Copies:	PG, MJL
Pre Top	oic: Maternowski	-			<u> </u>				
Topic:	n of health insu	rer by school d	istricts and s	ubjects of co	llective bargaining				
Instruct	tions:								
See Atta	ched.								
Draftin	g History:								
Vers.	<u>Drafted</u>	Reviewed	Typed	Proofed	Submitted	Jacketed	Required		
/1	champra 11/30/2000 kahlepj 11/30/2000	hhagen 12/01/2000 12 hmh 1/3/01	martykr 12/01/200 /-4-01	00 S\$	lrb_docadmin 12/01/2000		S&L		
EE Cont	Eom.								

FE Sent For:

Bill

Received: 11/02/2000

Received By: champra

Wanted: Soon

Identical to LRB:

For: Administration-Budget

By/Representing: Maternowski

This file may be shown to any legislator: NO

Drafter: champra

May Contact:

Alt. Drafters:

kahlepj

Subject:

Employ Pub - collective bargain

Extra Copies:

PG, MJL

Insurance - health

Pre Topic:

DOA:.....Maternowski -

Topic:

Selection of health insurer by school districts and subjects of collective bargaining

Instructions:

See Attached.

Drafting History:

Vers.

Drafted

Reviewed

Proofed

Submitted

Jacketed

Required

/?

champra

11 hmh

Xm12

<u>Typed</u>

RS!

FE Sent For:

STATE OF WISCONSIN
DEPARTMENT OF ADMINISTRATION
DIVISION OF EXECUTIVE BUDGET AND FINANCE
COASIG? N(ROS/95)

FACSIMILE COVER MESSAGE

CONFIDENTIALITY: This facsimile transmission is intended only for the use of the individual or entity to which it is addressed. It may contain information which is privileged, confidential or exempt from disclosure under applicable law.

If the reader of this message is not the intended recipient, you are notified that any review, use copying, or dissemination or distribution of the contents other than to the addresses of this communication, is strictly prohibited.

If you received this communication in error, notify the sender immediately by telephone. If required for confidential purposes, the sender will provide instructions for returning the FAX message by U.S. mail.

THE FACSIMILE MACHINE COPIES ONE SIDE OF DOCUMENT

Name Riday Chantered		Facsimile Telephone Numbe
Location LRD	Room Number	Telephone Mumber C - 9930
FROM (Sender)		
Name Poten Miterwown;	Number of Pages Including This	Facsimile Telephone Number (608) 267-0372
Location 101 East Wilson Street, 10th Floor; Madison, WI 53702	Cover Sheet	Telephone Number

The language I mentioned

COMMENTS / INSTRUCTIONS

608 261 6804

NOV 16 00 08-10AM GOVERNORS OFFICE



122 W. Washington Avenue, Madison, WI 53703 Phone: 608-257-2622 • Fax: 608-257-8386 KEN COLE, EXECUTIVE DIRECTOR

To:

Bill Stelger, Policy Advisor

Ed Sontag, Policy Advance

Katherine Hildebrand, Wicy Advisor Office of Governor Tommy Thompson

Fr.

Para Rowey, Director of Legislative Services
Annette Talis, Legislative Services Coordinator
Sheri Krause, Legislative Services Coordinator

Re:

Budget Ideas

Du

September 6, 2000

This memorandum provides three budget suggestions that would be beneficial to school districts.

Health Care Costs/Bargaining

Currently, the costs for health insurance in many school districts are rising at double-digit rates. Although the state has partially addressed this in statute with bidding requirements in s. 120.12, the current law is not working as it should.

Under s. 120.12, school boards are required to solicit sealed bids from group health care providers for school professional employees. At the same time, school boards are also required to bargain over any changes in health benefits. Health insurance providers do not typically offer identical plans. Certain plans may be similar, but switching providers would require collective bargaining over minor variations in benefit levels. This makes it nearly impossible for school boards to use s. 120.12 to switch providers.

A solution to this problem would be to make the selection of selection of health care providers that offer substantially similar coverage a permissive subject of bargaining within the collective bargaining law. That means a school board would have the ability to switch providers if the major provisions of the policies are equivalent. To define substantially similar for the purposes of sealed bids, s. 120.12 could be amended to require the Office of the Commissioner of Insurance to develop a standardized benefit summary by rule, such as the one attached. If all the provisions of the standardized benefit summary were equivalent for two health insurance bidders, then the coverage would be consider substantially similar. If the collective bargaining law were changed as suggested, districts would not have to bargain over switching health care providers in those instances.

Under the current QEO formula, much of the insurance cost savings would be converted to teacher salaries, which is the primary focus of collective bargaining for many employees. This would reduce pressure on school boards that are now paying both high benefit costs and attempting to provide reasonable pay increases.

NOV 16 '00 08:10AM GOVERNORS OFFICE

P.4/4

HEALTH INSURANCE

Benefit Swamery

This Benefit Summary provides important information about reimbursement limits which apply to your health insurance benefits. It also specifies what amendments, if any, apply to your coverage. Many of the torms used below are explained in Section 4 of your Group Health Insurance Policy and Certificate. Your Policy describes your benefits and the exclusions and limitations that apply to them. We encourage you to read it.

Êmployer:

Effective Date: 1/01/98

Benefit Period: January through December Does Not Include Carryover

Maximum Deductible. \$100 per Individual, \$200 per Family

Prescription Drug Copsyment: \$10 brand name; \$7 generic

Prescription Drug Coinsurance Amount: 100%

Stop Lass:

Stop Loss equals the deductible; does not include either

copsyments for prescription drugs or coinsurance amounts you pay for covered

mental health and substance abuse expenses and prescription drugs

Maximum Aggregate Benefit: \$1,000,000 per individual

Services Which Require Preauthorization:

Durable medical equipment
Growth hormone
Home health care
Hospice
Inpatient hospitalization (preadmission
hospital review)

Presurgical second opinion consultations
Reconstructive or plestic surgery
Therapy (physical, speech, occupational) and
rehabilitation services exceeding 8 weeks
Transplantation procedures
Treatment of TMJ, MPD, or TMD

Reimburgement of Covered Expenses	Subject to Deductible	Coinsurance Payable at
Covered expenses for all services except mental health and substance abuse services and prescription drugs	Yes	100%
Covered expenses for mental health and substance abuse services		
First \$3,000 in covered expenses for transitional treatment services per individual per Benefit Period	No 1	90%
First \$2,000 in covered expenses for outpatient treatment services per individual per Benefit Period	No	100%
Subsequent covered expenses for transitional and outpatient services per individual per Benefit Period	No	80%

Amendments Which Apply to Your Policy:

Extraction and Initial Replacement Benefit



State of Misconsin 2001 - 2002 LEGISLATURE

LRB-0911/1
RAC&PJK:...:

DOA:.....Maternowski – Selection of health insurer by school districts and subjects of collective bargaining

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

(11 30)

1

AN ACT...; relating to: the budget.

Analysis by the Legislative Reference Bureau

EMPLOYMENT

Under the municipal employment relations act (MERA), the selection of any group health care benefits provider for municipal employees, including school district employees, is treated as a mandatory subject of collective bargaining if the selection of the provider primarily relates to the wages, hours, and working conditions of the employees. Generally, the selection of the provider is a mandatory subject of collective bargaining whenever the provider offers health care benefits coverage that differs in any way from that offered by other providers.

This bill provides that the selection of any group health care benefits provider for school district professional employees is treated as a permissive subject of collective bargaining under MERA (which means that the employer is not required to bargain which respect to the subject) if the provider offers health care benefits coverage that is "substantially similar" to that offered by other providers in bids submitted to school districts. Under the bill, OCI must promulgate rules that set out a standardized summary of health care benefits for use in determining whether coverage offered by different providers that submit bids to school districts is "substantially similar."

 ω^{4i}

2

3

4

5

6

 $\overline{7}$

8

9

10

11

12

13

14

15

16

(17)

18

19

20

21

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 111.70 (1) (a) of the statutes is amended to read:

111.70 (1) (a) "Collective bargaining" means the performance of the mutual obligation of a municipal employer, through its officers and agents, and the representative of its municipal employees in a collective bargaining unit, to meet and confer at reasonable times, in good faith, with the intention of reaching an agreement, or to resolve questions arising under such an agreement, with respect to wages, hours, and conditions of employment, and with respect to a requirement of the municipal employer for a municipal employee to perform law enforcement and fire fighting services under s. 61.66, except as provided in sub. (4) (m) and (o) and s. 40.81 (3) and except that a municipal employer shall not meet and confer with respect to any proposal to diminish or abridge the rights guaranteed to municipal employees under ch. 164. The duty to bargain, however, does not compel either party to agree to a proposal or require the making of a concession. Collective bargaining includes the reduction of any agreement reached to a written and signed document. The municipal employer shall not be required to bargain on subjects reserved to management and direction of the governmental unit except insofar as the manner of exercise of such functions affects the wages, hours, and conditions of employment of the municipal employees in a collective bargaining unit. In creating this subchapter the legislature recognizes that the municipal employer must exercise its powers and responsibilities to act for the government and good order of the jurisdiction which it serves, its commercial benefit and the health, safety, and welfare

of the public to assure orderly operations and functions within its jurisdiction, subject to those rights secured to municipal employees by the constitutions of this state and of the United States and by this subchapter.

History: 1971 c. 124, 246, 247, 307, 336; 1973 c. 64, 65; 1977 c. 178, 186, 272, 442, 449; 1979 c. 32 s. 92 (15); 1981 c. 20, 112, 187; 1983 a. 189, 192; 1985 a. 182 s. 57; 1985 a. 318; 1987 a. 153, 399; 1991 a. 136; 1993 a. 16, 429, 492; 1995 a. 27, 225, 289; 1997 a. 27, 237; 1999 a. 9, 65; 1999 a. 150 s. 672.

SECTION 2. 111.70 (4) (o) of the statutes is created to read:

111.70 (4) (o) Permissive subjects of collective bargaining. In a school district, the municipal employer is not required to bargain collectively with respect to the selection of any group health care benefits provider for school district professional employees if the provider offers health care benefits coverage that is substantially similar to that offered by other providers in bids submitted under s. 120.12 (24). Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if health care benefits coverage offered by different providers is substantially similar.

SECTION 3. 601.415 (13) of the statutes is created to read:

601.415 (13) Substantially similar health care benefits coverage rules. The commissioner shall promulgate the rules required under s. 111.70 (4) (0), setting out a standardized summary of benefits provided under health care coverage policies and plans for use in determining benefit similarities and differences among policies and plans.

Section 9317. Initial applicability; employment relations commission.

(1) School districts, permissive subjects of bargaining. The treatment of sections 111.70 (1) (a) and (4) (o) and 601.415 (13) of the statutes first applies to collective bargaining agreements for which notices of commencement of contract

- 1 negotiations have been filed with the employment relations commission under
- 2 section 111.70 (4) (cm) 1. of the statutes on the effective date of this subsection.

(END)

Champagne, Rick

From:

Maternowski, Peter

Sent:

Wednesday, January 03, 2001 1:50 PM

To: Subject:

Champagne, Rick Revision to LRB - 0911/1

Rick,

Draft 0911/1 makes the selection of a health care provider a permissive subject of bargaining, if the provider offers a package that is substantially similar to other providers.

Under the QEO law, a school district is exempt from binding arbitration if it makes a valid qualified economic offer. A valid QEO must maintain the existing fringe benefits package and offer at least a 3.8% increase in total compensation.

Please revise the draft to ensure that, all other things being the same, a school district that takes advantage of the provision included in draft 0911/1 will still be able to make a qualified economic offer.

Peter Maternowski State Budget Office 608-266-1923 peter.maternowski@doa.state.wi.us



State of Misconsin 2001 - 2002 LEGISLATURE

(Soon)

LRB-0911/1 2
RAC&PJK:hml:km

DOA:.....Maternowski – Selection of health insurer by school districts and subjects of collective bargaining

FOR 2001-03 BUDGET - NOT READY FOR INTRODUCTION



AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

EMPLOYMENT

Under the municipal employment relations act (MERA), the selection of any group health care benefits provider for municipal employees, including school district employees, is treated as a mandatory subject of collective bargaining if the selection of the provider primarily relates to the wages, hours, and working conditions of the employees. Generally, the selection of the provider is a mandatory subject of collective bargaining whenever the provider offers health care benefits coverage that differs in any way from that offered by other providers.

This bill provides that the selection of any group health care benefits provider for school district professional employees is treated as a permissive subject of collective bargaining under MERA (which means that the employer is not required to bargain with respect to the subject) if the provider offers health care benefits coverage that is "substantially similar" to that offered by other providers in bids submitted to school districts. Under the bill, OCI must promulgate rules that set out a standardized summary of health care benefits for use in determining whether coverage offered by different providers that submit bids to school districts is "substantially similar."

Just malps)

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

For further information see the **state and local** fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 111.70 (1) (a) of the statutes is amended to read:

111.70 (1) (a) "Collective bargaining" means the performance of the mutual obligation of a municipal employer, through its officers and agents, and the representative of its municipal employees in a collective bargaining unit, to meet and confer at reasonable times, in good faith, with the intention of reaching an agreement, or to resolve questions arising under such an agreement, with respect to wages, hours, and conditions of employment, and with respect to a requirement of the municipal employer for a municipal employee to perform law enforcement and fire fighting services under s. 61.66, except as provided in sub. (4) (m) and (o) and s. 40.81 (3) and except that a municipal employer shall not meet and confer with respect to any proposal to diminish or abridge the rights guaranteed to municipal employees under ch. 164. The duty to bargain, however, does not compel either party to agree to a proposal or require the making of a concession. Collective bargaining includes the reduction of any agreement reached to a written and signed document. The municipal employer shall not be required to bargain on subjects reserved to management and direction of the governmental unit except insofar as the manner of exercise of such functions affects the wages, hours, and conditions of employment of the municipal employees in a collective bargaining unit. In creating this subchapter the legislature recognizes that the municipal employer must exercise its powers and responsibilities to act for the government and good order of the jurisdiction which it serves, its commercial benefit and the health, safety, and

welfare of the public to assure orderly operations and functions within its jurisdiction, subject to those rights secured to municipal employees by the constitutions of this state and of the United States and by this subchapter.

SECTION 2. 111.70 (4) (o) of the statutes is created to read:

111.70 (4) (o) Permissive subjects of collective bargaining. In a school district, the municipal employer is not required to bargain collectively with respect to the selection of any group health care benefits provider for school district professional employees if the provider offers health care benefits coverage that is substantially similar to that offered by other providers in bids submitted under s. 120.12 (24). Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if health care benefits coverage offered by different providers is substantially similar.

SECTION 3. 601.415 (13) of the statutes is created to read:

601.415 (13) SUBSTANTIALLY SIMILAR HEALTH CARE BENEFITS COVERAGE RULES. The commissioner shall promulgate the rules required under s. 111.70 (4) (0), setting out a standardized summary of benefits provided under health care coverage policies and plans for use in determining benefit similarities and differences among policies and plans.

Section 9317. Initial applicability; employment relations commission.

(1) SCHOOL DISTRICTS; PERMISSIVE SUBJECTS OF BARGAINING. The treatment of sections 111.70 (1) (a) and (4) (o) and 601.415 (13) of the statutes first applies to collective bargaining agreements for which notices of commencement of contract negotiations have been filed with the employment relations commission under section 111.70 (4) (cm) 1. of the statutes on the effective date of this subsection.

2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

Insert Analysis:

Under MERA, in local government employment other than law enforcement and fire fighting employment, if a dispute relating to the terms of a proposed collective bargaining agreement has not been settled after a reasonable period of negotiation and after mediation by the Wisconsin employment relations commission (WERC), either party, or the parties jointly, may petition WERC to initiate Ocompulsory, final, and binding arbitration with respect to any dispute relating to (文)wages, hours and conditions of employment. If WERC determines that an impasse χ exists and that arbitration is required, WERC must submit to the parties a list of 7 Seven arbitrators, from which the parties alternately strike names until one arbitrator is left. As an alternative to a single arbitrator, WERC may provide for an arbitration panel that consists of one person selected by each party and one person selected by WERC. As a further alternative, WERC may also provide a process that allows for (x) a random selection of a single arbitrator from a list of 7/names submitted by WERC. Under current law, an arbitrator or arbitration panel must adopt the final offer of one of the parties on all disputed issues, which is then incorporated into the collective bargaining agreement.

This process, however, does not apply to a dispute over economic issues involving a collective bargaining unit consisting of school district professional employes if WERC determines that the employer has submitted a qualified economic offer (QEO). Under current law, a QEO consists of a proposal to maintain the percentage contribution by the employer to the employes existing fringe benefit costs and to maintain all of the employes existing fringe benefits and to provide for an annual average salary increase having a cost to the employer at least equal to 2.1% of the existing total compensation and fringe benefit costs for the employes in the collective bargaining unit plus any fringe benefit savings.

This bill provides that a QEO need only provide substantially similar health care benefits, not all of the health care benefits.

Insert 3-3:

SECTION 1. 111.70 (1) (nc) 1. a. of the statutes is amended to read:

111.70 (1) (nc) 1. a. A proposal to maintain the percentage contribution by the municipal employer to the municipal employees' existing fringe benefit costs as determined under sub. (4) (cm) 8s., and to maintain all fringe benefits provided to the municipal employees in a collective bargaining unit, except that with respect to health care benefits, to maintain substantially similar health care benefits, as such contributions and benefits existed on the 90th day prior to expiration of any previous

collective bargaining agreement between the parties, or the 90th day prior to commencement of negotiations if there is no previous collective bargaining agreement between the parties.

History: 1971 c. 124, 246, 247, 307, 336; 1973 c. 64, 65; 1977 c. 178, 186, 272, 442, 449; 1979 c. 32 s. 92 (15); 1981 c. 20, 112, 187; 1983 a. 189, 192; 1985 a. 182 s. 57; 1985 a. 318; 1987 a. 153, 399; 1991 a. 136; 1993 a. 16, 429, 492; 1995 a. 27, 225, 289; 1997 a. 27, 237; 1999 a. 9, 65; 1999 a. 150 s. 672.

Champagne, Rick

From:

Maternowski, Peter

Sent:

Friday, January 05, 2001 6:23 PM

To:

Champagne, Rick

Subject:

Draft 0911/2

Rick,

The revision to 0911/1 includes language altering the QEO language to allow a district to offer a QEO even if it switches to a health care provider that offers a "substantially similar' rather than identical health care package.

Specifically the draft amends s. 117.70 (1) (nc) 1 a.

The phrase 'maintain all fringe benefits provided to the municipal employees' also occurs in ss. 117.70 (1) (nc) 1 b , c and sub 2.

Does language broadening the maintenance of fringe benefits to include maintaining substantially similar health care benefits need to be inserted in these places as well?

Thanks for your help.

Peter Maternowski State Budget Office 608-266-1923 peter.maternowski@doa.state.wi.us



State of Misconsin 2001 - 2002 LEGISLATURE



LRB-0911/2 3
RAC&PJK:hmhlrs

DOA:.....Maternowski – Selection of health insurer by school districts and subjects of collective bargaining

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

DO NOT GEN

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau EMPLOYMENT $\sqrt{}$

Under the municipal employment relations act (MERA), the selection of any group health care benefits provider for municipal employees, including school district employees, is treated as a mandatory subject of collective bargaining if the selection of the provider primarily relates to the wages, hours, and working conditions of the employees. Generally, the selection of the provider is a mandatory subject of collective bargaining whenever the provider offers health care benefits coverage that differs in any way from that offered by other providers.

This bill provides that the selection of any group health care benefits provider for school district professional employees is treated as a permissive subject of collective bargaining under MERA (which means that the employer is not required to bargain with respect to the subject) if the provider offers health care benefits coverage that is "substantially similar" to that offered by other providers in bids submitted to school districts. Under the bill, OCI must promulgate rules that set out a standardized summary of health care benefits for use in determining whether coverage offered by different providers that submit bids to school districts is "substantially similar."

Under MERA, in local government employment other than law enforcement and fire fighting employment, if a dispute relating to the terms of a proposed

2

3

4

5

6

7

collective bargaining agreement has not been settled after a reasonable period of negotiation and after mediation by the Wisconsin employment relations commission (WERC), either party, or the parties jointly, may petition WERC to initiate compulsory, final, and binding arbitration with respect to any dispute relating to wages, hours, and conditions of employment. If WERC determines that an impasse exists and that arbitration is required, WERC must submit to the parties a list of seven arbitrators, from which the parties alternately strike names until one arbitrator is left. As an alternative to a single arbitrator, WERC may provide for an arbitration panel that consists of one person selected by each party and one person selected by WERC. As a further alternative, WERC may also provide a process that allows for a random selection of a single arbitrator from a list of seven names submitted by WERC. Under current law, an arbitrator or arbitration panel must adopt the final offer of one of the parties on all disputed issues, which is then incorporated into the collective bargaining agreement.

This process, however, does not apply to a dispute over economic issues involving a collective bargaining unit consisting of school district professional employes if WERC determines that the employer has submitted a qualified economic offer (QEO). Under current law, a QEO consists of a proposal to maintain the percentage contribution by the employer to the employees' existing fringe benefit costs and to maintain all of the employees' existing fringe benefits and to provide for an annual average salary increase having a cost to the employer at least equal to 2.1% of the existing total compensation and fringe benefit costs for the employees in the collective bargaining unit plus any fringe benefit savings.

This bill provides that a QEO need only provide substantially similar health care benefits, not all of the health care benefits.

For further information see the state and local fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 111.70 (1) (a) of the statutes is amended to read:

111.70 (1) (a) "Collective bargaining" means the performance of the mutual obligation of a municipal employer, through its officers and agents, and the representative of its municipal employees in a collective bargaining unit, to meet and confer at reasonable times, in good faith, with the intention of reaching an agreement, or to resolve questions arising under such an agreement, with respect to wages, hours, and conditions of employment, and with respect to a requirement of

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the municipal employer for a municipal employee to perform law enforcement and fire fighting services under s. 61.66, except as provided in sub. (4) (m) and (o) and s. 40.81 (3) and except that a municipal employer shall not meet and confer with respect to any proposal to diminish or abridge the rights guaranteed to municipal employees under ch. 164. The duty to bargain, however, does not compel either party to agree to a proposal or require the making of a concession. Collective bargaining includes the reduction of any agreement reached to a written and signed document. The municipal employer shall not be required to bargain on subjects reserved to management and direction of the governmental unit except insofar as the manner of exercise of such functions affects the wages, hours, and conditions of employment of the municipal employees in a collective bargaining unit. In creating this subchapter the legislature recognizes that the municipal employer must exercise its powers and responsibilities to act for the government and good order of the jurisdiction which it serves, its commercial benefit and the health, safety, and welfare of the public to assure orderly operations and functions within its jurisdiction, subject to those rights secured to municipal employees by the constitutions of this state and of the United States and by this subchapter.

SECTION 2. 111.70 (1) (nc) 1. a. of the statutes is amended to read:

IH.70 (1) (nc) 1. a. A proposal to maintain the percentage contribution by the municipal employer to the municipal employees' existing fringe benefit costs as determined under sub. (4) (cm) 8s., and to maintain all fringe benefits provided to the municipal employees in a collective bargaining unit, except that with respect to health care benefits, to maintain substantially similar health care benefits, as such contributions and benefits existed on the 90th day prior to expiration of any previous collective bargaining agreement between the parties, or the 90th day prior to

cm) 85.6. and

8 totales

Fret 4/12

1

commencement of negotiations if there is no previous collective bargaining agreement between the parties

SECTION 3. 111.70 (4) (o) of the statutes is created to read:

111.70 (4) (o) Permissive subjects of collective bargaining. In a school district, the municipal employer is not required to bargain collectively with respect to the selection of any group health care benefits provider for school district professional employees if the provider offers health care benefits coverage that is substantially similar to that offered by other providers in bids submitted under s. 120.12 (24). Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if health care benefits coverage offered by different providers is substantially similar.

SECTION 4. 601.415 (13) of the statutes is created to read:

601.415 (13) SUBSTANTIALLY SIMILAR HEALTH CARE BENEFITS COVERAGE RULES. The commissioner shall promulgate the rules required under s. 111.70 (4) (0), setting out a standardized summary of benefits provided under health care coverage policies and plans for use in determining benefit similarities and differences among policies and plans.

Section 9317. Initial applicability; employment relations commission.

(1) SCHOOL DISTRICTS; PERMISSIVE SUBJECTS OF BARGAINING. The treatment of expolites to collective bargaining agreements for which notices of commencement of contract negotiations have been filed with the employment relations commission under section 111.70 (4) (cm) 1. of the statutes on the effective date of this subsection.

, the amendment of section 111.70 (4) (cm) 85, and the cuation of section 111.70 (4) (cm) 85.6. of the statutes

15 16

17

18

19

20 21

22

23

24

2001–2002 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

Insert 4-12:

SECTION 1. 111.70 (4) (cm) 8s. of the statutes is amended to read:

111.70 (4) (cm) 8s. 'Forms for determining costs: determination of fringe benefits coverage.' a. The commission shall prescribe forms for calculating the total increased cost to the municipal employer of compensation and fringe benefits provided to school district professional employees. The cost shall be determined based upon the total cost of compensation and fringe benefits provided to school district professional employees who are represented by a labor organization on the 90th day before expiration of any previous collective bargaining agreement between the parties, or who were so represented if the effective date is retroactive, or the 90th day prior to commencement of negotiations if there is no previous collective bargaining agreement between the parties, without regard to any change in the number, rank or qualifications of the school district professional employees. For purposes of such determinations, any cost increase that is incurred on any day other than the beginning of the 12-month period commencing with the effective date of the agreement or any succeeding 12-month period commencing on the anniversary of that effective date shall be calculated as if the cost increase were incurred as of the beginning of the 12-month period beginning on the effective date or anniversary of the effective date in which the cost increase is incurred. In each collective bargaining unit to which subd. 5s. applies, the municipal employer shall transmit to the commission and the labor organization a completed form for calculating the total increased cost to the municipal employer of compensation and fringe benefits

provided to the school district professional employees covered by the agreement as soon as possible after the effective date of the agreement.

History: 1971 c. 124, 246, 247, 307, 336; 1973 c. 64, 65; 1977 c. 178, 186, 272, 442, 449; 1979 c. 32 s. 92 (15); 1981 c. 20, 112, 187; 1983 a. 189, 192; 1985 a. 182 s. 57; 1985 a. 318; 1987 a. 153, 399; 1991 a. 136; 1993 a. 16, 429, 492; 1995 a) 27, 225, 289; 1997 a. 27, 237; 1999 a. 9, 65; 1999 a. 150 s. 672.

SECTION 2. 111.70 (4) (cm) 8s. b. of the statutes is created to read:

111.70 (4) (cm) 8s. b. For the purpose of determining whether fringe benefits provided to municipal employees are maintained by a municipal employer under a qualified economic offer, the commission shall consider substantially similar health care benefits to be identical to existing health care benefits. Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if the health care benefits are substantially similar.

Champagne, Rick

From:

Maternowski, Peter

Sent:

Monday, January 08, 2001 8:48 AM

To: Subject: Champagne, Rick RE: LRB-0911/3

Rick,

Thanks for the clarification. I appreciate the equity concern.

However, please revise the draft so that the provision applies to contracts that are entered into after the effective date of the budget.

Peter Maternowski State Budget Office 608-266-1923 peter.maternowski@doa.state.wi.us

----Original Message-----

From:

Champagne, Rick

Sent:

Monday, January 08, 2001 8:23 AM

To:

Maternowski, Peter

Subject: RE: LRB-0911/3

Peter:

Since the earliest that this will be signed into law is probably sometime in August, you may impose this condition on negotiations that are already in progress. Legally, the only thing that you cannot do is violate contracts already in place for 2001-03. Hence, we could have it apply to contracts entered into after the effective date of the budget bill. This would mean that for those parties that have already entered into contracts for 2001-03, there would be no new prohibited subject, but for those parties that have not entered into the 2001-03 contracts there would be an additional prohibited subject. This may raise equity concerns. Let me know what you decide.

Rick

----Original Message----

From:

Maternowski, Peter

Sent:

Saturday, January 06, 2001 4:17 PM

To: Champagne, Rick

Subject:

LRB-0911/3

Rick.

Thanks for redrafting this item.

Is it possible to make the applicability apply to any collective bargaining agreement that covers the 2001-2003 biennium? This is the same issue I asked about in reference to the School Commencement draft (LRB-1392/1).

Peter Maternowski
State Budget Office
608-266-1923

neter maternowski@dec.st

peter.maternowski@doa.state.wi.us



State of Misconsin **2001 – 2002 LEGISLATURE**

RAC&PJK:hmh

DOA:.....Maternowski - Selection of health insurer by school districts and subjects of collective bargaining

FOR 2001-03 BUDGET - NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau **EMPLOYMENT**

Under the municipal employment relations act (MERA), the selection of any group health care benefits provider for municipal employees, including school district employees, is treated as a mandatory subject of collective bargaining if the selection of the provider primarily relates to the wages, hours, and working conditions of the employees. Generally, the selection of the provider is a mandatory subject of collective bargaining whenever the provider offers health care benefits coverage that differs in any way from that offered by other providers.

This bill provides that the selection of any group health care benefits provider for school district professional employees is treated as a permissive subject of collective bargaining under MERA (which means that the employer is not required to bargain with respect to the subject) if the provider offers health care benefits coverage that is "substantially similar" to that offered by other providers in bids submitted to school districts. Under the bill, OCI must promulgate rules that set out a standardized summary of health care benefits for use in determining whether coverage offered by different providers that submit bids to school districts is "substantially similar."

Under MERA, in local government employment other than law enforcement and fire fighting employment, if a dispute relating to the terms of a proposed

2

3

1

5

6

7

collective bargaining agreement has not been settled after a reasonable period of negotiation and after mediation by the Wisconsin employment relations commission (WERC), either party, or the parties jointly, may petition WERC to initiate compulsory, final, and binding arbitration with respect to any dispute relating to wages, hours, and conditions of employment. If WERC determines that an impasse exists and that arbitration is required, WERC must submit to the parties a list of seven arbitrators, from which the parties alternately strike names until one arbitrator is left. As an alternative to a single arbitrator, WERC may provide for an arbitration panel that consists of one person selected by each party and one person selected by WERC. As a further alternative, WERC may also provide a process that allows for a random selection of a single arbitrator from a list of seven names submitted by WERC. Under current law, an arbitrator or arbitration panel must adopt the final offer of one of the parties on all disputed issues, which is then incorporated into the collective bargaining agreement.

This process, however, does not apply to a dispute over economic issues involving a collective bargaining unit consisting of school district professional employes if WERC determines that the employer has submitted a qualified economic offer (QEO). Under current law, a QEO consists of a proposal to maintain the percentage contribution by the employer to the employees' existing fringe benefit costs and to maintain all of the employees' existing fringe benefits and to provide for an annual average salary increase having a cost to the employer at least equal to 2.1% of the existing total compensation and fringe benefit costs for the employees in the collective bargaining unit plus any fringe benefit savings.

This bill provides that a QEO need only provide substantially similar health care benefits, not all of the health care benefits.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 111.70 (1) (a) of the statutes is amended to read:

111.70 (1) (a) "Collective bargaining" means the performance of the mutual obligation of a municipal employer, through its officers and agents, and the representative of its municipal employees in a collective bargaining unit, to meet and confer at reasonable times, in good faith, with the intention of reaching an agreement, or to resolve questions arising under such an agreement, with respect to wages, hours, and conditions of employment, and with respect to a requirement of

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17 -

18

19

20

21

22

23

24

25

the municipal employer for a municipal employee to perform law enforcement and fire fighting services under s. 61.66, except as provided in sub. (4) (m) and (o) and s. 40.81 (3) and except that a municipal employer shall not meet and confer with respect to any proposal to diminish or abridge the rights guaranteed to municipal employees under ch. 164. The duty to bargain, however, does not compel either party to agree to a proposal or require the making of a concession. Collective bargaining includes the reduction of any agreement reached to a written and signed document. The municipal employer shall not be required to bargain on subjects reserved to management and direction of the governmental unit except insofar as the manner of exercise of such functions affects the wages, hours, and conditions of employment of the municipal employees in a collective bargaining unit. In creating this subchapter the legislature recognizes that the municipal employer must exercise its powers and responsibilities to act for the government and good order of the jurisdiction which it serves, its commercial benefit and the health, safety, and welfare of the public to assure orderly operations and functions within its jurisdiction, subject to those rights secured to municipal employees by the constitutions of this state and of the United States and by this subchapter.

SECTION 2. 111.70 (4) (cm) 8s. of the statutes is amended to read:

benefits coverage.' a. The commission shall prescribe forms for calculating the total increased cost to the municipal employer of compensation and fringe benefits provided to school district professional employees. The cost shall be determined based upon the total cost of compensation and fringe benefits provided to school district professional employees who are represented by a labor organization on the 90th day before expiration of any previous collective bargaining agreement between

the parties, or who were so represented if the effective date is retroactive, or the 90th day prior to commencement of negotiations if there is no previous collective bargaining agreement between the parties, without regard to any change in the number, rank or qualifications of the school district professional employees. For purposes of such determinations, any cost increase that is incurred on any day other than the beginning of the 12-month period commencing with the effective date of the agreement or any succeeding 12-month period commencing on the anniversary of that effective date shall be calculated as if the cost increase were incurred as of the beginning of the 12-month period beginning on the effective date or anniversary of the effective date in which the cost increase is incurred. In each collective bargaining unit to which subd. 5s. applies, the municipal employer shall transmit to the commission and the labor organization a completed form for calculating the total increased cost to the municipal employer of compensation and fringe benefits provided to the school district professional employees covered by the agreement as soon as possible after the effective date of the agreement.

SECTION 3. 111.70 (4) (cm) 8s. b. of the statutes is created to read:

111.70 (4) (cm) 8s. b. For the purpose of determining whether fringe benefits provided to municipal employees are maintained by a municipal employer under a qualified economic offer, the commission shall consider substantially similar health care benefits to be identical to existing health care benefits. Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if the health care benefits are substantially similar.

SECTION 4. 111.70 (4) (o) of the statutes is created to read:

111.70 (4) (o) Permissive subjects of collective bargaining. In a school district, the municipal employer is not required to bargain collectively with respect to the

1 selection of any group health care benefits provider for school district professional employees if the provider offers health care benefits coverage that is substantially 2 3 similar to that offered by other providers in bids submitted under s. 120.12 (24). Rules promulgated by the office of the commissioner of insurance under s. 601.415 4 5 (13) shall be used to determine if health care benefits coverage offered by different 6 providers is substantially similar. 7 **SECTION 5.** 601.415 (13) of the statutes is created to read: 8 601.415 (13) SUBSTANTIALLY SIMILAR HEALTH CARE BENEFITS COVERAGE RULES. The 9 commissioner shall promulgate the rules required under s. 111.70 (4) (cm) 8s. b. and (o), setting out a standardized summary of benefits provided under health care 10 11 coverage policies and plans for use in determining benefit similarities and 12 differences among policies and plans. 13 Section 9317. Initial applicability; employment relations commission. 14 (1) SCHOOL DISTRICTS; PERMISSIVE SUBJECTS OF BARGAINING. The treatment of sections 111.70 (1) (a) and (4) (o) and 601.415 (13) of the statutes, the amendment of 15 section 111.70 (4) (cm) 8s. of the statutes, and the creation of section 111.70 (4) (cm) 16 17 8s. b. of the statutes first apply to collective bargaining agreements for which notices of commencement of contract negotiations have been filed with the employment 18 rolations commission under section 111.70 (4) (cm) 1. of the statutes on the effective 19 date of this subsection 20 21 (END) renewed, uluberer occurs first, on the effective date of this subsection



State of Misconsin 2001 - 2002 LEGISLATURE

LRB-0911/4 RAC&PJK:hmh&wlj:pg

DOA:.....Maternowski – Selection of health insurer by school districts and subjects of collective bargaining

FOR 2001-03 BUDGET - NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau EMPLOYMENT

Under the municipal employment relations act (MERA), the selection of any group health care benefits provider for municipal employees, including school district employees, is treated as a mandatory subject of collective bargaining if the selection of the provider primarily relates to the wages, hours, and working conditions of the employees. Generally, the selection of the provider is a mandatory subject of collective bargaining whenever the provider offers health care benefits coverage that differs in any way from that offered by other providers.

This bill provides that the selection of any group health care benefits provider for school district professional employees is treated as a permissive subject of collective bargaining under MERA (which means that the employer is not required to bargain with respect to the subject) if the provider offers health care benefits coverage that is "substantially similar" to that offered by other providers in bids submitted to school districts. Under the bill, OCI must promulgate rules that set out a standardized summary of health care benefits for use in determining whether coverage offered by different providers that submit bids to school districts is "substantially similar."

Under MERA, in local government employment other than law enforcement and fire fighting employment, if a dispute relating to the terms of a proposed

2

3

4

5

6

7

collective bargaining agreement has not been settled after a reasonable period of negotiation and after mediation by the Wisconsin employment relations commission (WERC), either party, or the parties jointly, may petition WERC to initiate compulsory, final, and binding arbitration with respect to any dispute relating to wages, hours, and conditions of employment. If WERC determines that an impasse exists and that arbitration is required, WERC must submit to the parties a list of seven arbitrators, from which the parties alternately strike names until one arbitrator is left. As an alternative to a single arbitrator, WERC may provide for an arbitration panel that consists of one person selected by each party and one person selected by WERC. As a further alternative, WERC may also provide a process that allows for a random selection of a single arbitrator from a list of seven names submitted by WERC. Under current law, an arbitrator or arbitration panel must adopt the final offer of one of the parties on all disputed issues, which is then incorporated into the collective bargaining agreement.

This process, however, does not apply to a dispute over economic issues involving a collective bargaining unit consisting of school district professional employes if WERC determines that the employer has submitted a qualified economic offer (QEO). Under current law, a QEO consists of a proposal to maintain the percentage contribution by the employer to the employees' existing fringe benefit costs and to maintain all of the employees' existing fringe benefits and to provide for an annual average salary increase having a cost to the employer at least equal to 2.1% of the existing total compensation and fringe benefit costs for the employees in the collective bargaining unit plus any fringe benefit savings.

This bill provides that a QEO need only provide substantially similar health care benefits, not all of the health care benefits.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 111.70 (1) (a) of the statutes is amended to read:

111.70 (1) (a) "Collective bargaining" means the performance of the mutual obligation of a municipal employer, through its officers and agents, and the representative of its municipal employees in a collective bargaining unit, to meet and confer at reasonable times, in good faith, with the intention of reaching an agreement, or to resolve questions arising under such an agreement, with respect to wages, hours, and conditions of employment, and with respect to a requirement of

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

the municipal employer for a municipal employee to perform law enforcement and fire fighting services under s. 61.66, except as provided in sub. (4) (m) and (o) and s. 40.81 (3) and except that a municipal employer shall not meet and confer with respect to any proposal to diminish or abridge the rights guaranteed to municipal employees under ch. 164. The duty to bargain, however, does not compel either party to agree to a proposal or require the making of a concession. Collective bargaining includes the reduction of any agreement reached to a written and signed document. The municipal employer shall not be required to bargain on subjects reserved to management and direction of the governmental unit except insofar as the manner of exercise of such functions affects the wages, hours, and conditions of employment of the municipal employees in a collective bargaining unit. In creating this subchapter the legislature recognizes that the municipal employer must exercise its powers and responsibilities to act for the government and good order of the jurisdiction which it serves, its commercial benefit and the health, safety, and welfare of the public to assure orderly operations and functions within its jurisdiction, subject to those rights secured to municipal employees by the constitutions of this state and of the United States and by this subchapter.

SECTION 2. 111.70 (4) (cm) 8s. of the statutes is amended to read:

benefits coverage.' a. The commission shall prescribe forms for calculating the total increased cost to the municipal employer of compensation and fringe benefits provided to school district professional employees. The cost shall be determined based upon the total cost of compensation and fringe benefits provided to school district professional employees who are represented by a labor organization on the 90th day before expiration of any previous collective bargaining agreement between

 $\mathbf{2}$

the parties, or who were so represented if the effective date is retroactive, or the 90th day prior to commencement of negotiations if there is no previous collective bargaining agreement between the parties, without regard to any change in the number, rank or qualifications of the school district professional employees. For purposes of such determinations, any cost increase that is incurred on any day other than the beginning of the 12-month period commencing with the effective date of the agreement or any succeeding 12-month period commencing on the anniversary of that effective date shall be calculated as if the cost increase were incurred as of the beginning of the 12-month period beginning on the effective date or anniversary of the effective date in which the cost increase is incurred. In each collective bargaining unit to which subd. 5s. applies, the municipal employer shall transmit to the commission and the labor organization a completed form for calculating the total increased cost to the municipal employer of compensation and fringe benefits provided to the school district professional employees covered by the agreement as soon as possible after the effective date of the agreement.

SECTION 3. 111.70 (4) (cm) 8s. b. of the statutes is created to read:

111.70 (4) (cm) 8s. b. For the purpose of determining whether fringe benefits provided to municipal employees are maintained by a municipal employer under a qualified economic offer, the commission shall consider substantially similar health care benefits to be identical to existing health care benefits. Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if the health care benefits are substantially similar.

Section 4. 111.70 (4) (o) of the statutes is created to read:

111.70 (4) (o) *Permissive subjects of collective bargaining*. In a school district, the municipal employer is not required to bargain collectively with respect to the

selection of any group health care benefits provider for school district professional employees if the provider offers health care benefits coverage that is substantially similar to that offered by other providers in bids submitted under s. 120.12 (24). Rules promulgated by the office of the commissioner of insurance under s. 601.415 (13) shall be used to determine if health care benefits coverage offered by different providers is substantially similar.

Section 5. 601.415 (13) of the statutes is created to read:

601.415 (13) Substantially similar health care benefits coverage rules. The commissioner shall promulgate the rules required under s. 111.70 (4) (cm) 8s. b. and (o), setting out a standardized summary of benefits provided under health care coverage policies and plans for use in determining benefit similarities and differences among policies and plans.

Section 9317. Initial applicability; employment relations commission.

(1) School districts; Permissive subjects of Bargaining. The treatment of sections 111.70 (1) (a) and (4) (o) and 601.415 (13) of the statutes, the amendment of section 111.70 (4) (cm) 8s. of the statutes, and the creation of section 111.70 (4) (cm) 8s. b. of the statutes first apply to collective bargaining agreements that expire or are extended, modified, or renewed, whichever occurs first, on the effective date of this subsection.